Ordering/Corporate Agreements Guideline 5.2.G (03/27/01)

Last Update: (03/27/01) BDenman:dal - 5.2.G.0

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Last Update: (03/27/01) BDenman:dal - 5.2.G.0

Section 5.2.G.1 in this guideline has been revised to address the new DOE approval requirement for procurements which exceed \$25 million.

Definitions

Ordering Agreements (OAs) are nonexclusive agreements with a Contractor under which the Contractor agrees to sell at prices and Terms and Conditions (Ts&Cs) specified in the OAs. OAs are procurement techniques that permit SNL and the Contractor to negotiate Ts&Cs, prices, discounts, FOB, deliveries, length of agreement, and prompt payment discounts. Orders can then be placed against the OA, utilizing all the previously negotiated Ts&Cs.

Orders placed against an OA may be issued by the SCRs within the commitment authority limitations specified in Policy and Guideline 10.2 - Commitments and Approvals. SNL is not

obligated to purchase under these agreements and an OA may be modified by a revision. There are two types of OAs: Contract Purchase Agreements and Blanket Purchase Agreements.

Contract Purchase Agreements (**CPA**) incorporate Ts&Cs; pricing which may or may not be established; indefinite quantities; and task orders or orders which are issued against them using a Standard Purchase Order.

Standard Purchase Orders (SPO) may be used in two ways, as a definitive contract (see Policy and Guideline 1.4 – Contract Types) or as orders issued against a CPA. Standard Purchase Orders issued against a CPA, will incorporate the CPA's Ts&Cs and identify the following:

- line items,
- pricing,
- quantities, and
- delivery schedules.

Blanket Purchase Agreements (BPA) incorporate Ts&Cs, negotiated price breaks, indefinite quantities, and predetermined delivery within a specified time for individual items. Orders in the form of releases may be issued by Requester and may be auto sourced in the Oracle System.

A **Blanket Release** is used to issue orders against BPAs.

Item Master is a list of items that are available for purchase. Inventory items and JIT-like items will be in the Item Master. (**Note:** Rapid Procurement (JIT) will control the input of items into the Item Masters--except those belonging to the Manufacturing organization).

OA Procedures - 5.2.G.1

Originating an OA - 5.2.G.1.a

The decision to negotiate an OA depends upon the analysis of projected/planned procurements. Supporting data may come from historical records or from line organizations. If the line or SCR requests an OA, a memo stating why, along with the terms and estimated expenditures should support that request. The PR shall be approved according to the commitment authority specified in Policy and Guideline 10.2, provided that no approval greater than that of the Director of Procurement and Logistics is required.

Note: OA justification memo is not available for release to the general public.

OA Estimated Expenditure - 5.2.G.1.b

The estimated expenditure is the best estimate that the SCR can develop with the assistance of

the appropriate SNL organizations. The estimated expenditure is not a ceiling in the OA, but is used as an administrative approval index for solicitations and PAS'.

Note: Estimated expenditures are not to be incorporated into an OA.

OA Document Format - 5.2.G.1.c

A standard menu may be used for the OA. The menu includes:

- scope, describing the supplies or services which may be ordered,
- term for issuance of orders,
- prices/costs and/or method for determining the prices/costs,
- contract type, and
- appropriate Ts&Cs (negotiated clauses and applicable SCs).

All orders/releases placed against an OA must be within the scope of the OA. The order/release shall include: order/release number and the OA number. The order/release will also include the Statement of Work (SOW), period of performance, and total price/cost clause. It is not necessary to incorporate Ts&Cs that are already a part of the existing OA.

Composition - 5.2.G.1.d

Composition of an OA follows the Contract System Requirements (see Guideline 2.2). The OA order number is automatically assigned by the Oracle system and will incorporate applicable Ts&Cs. Special requirements should be handled, if possible, at the OA level rather than within an order. Consider the following requirements, if applicable:

- Sole-Source Justification.
- Cost Accounting Standards,
- Cost or Pricing Data,
- Service Contract Act,
- Classification.
- Foreign Ownership, Control or Influence, and
- Organizational Conflict of Interest.

Period of Performance - 5.2.G.1.e

The period of performance for nonfunded contracts, i.e. OAs, can exceed five (5) years but no more than ten (10) years. Nonfunded contracts which exceed five (5) years must include the Contract Cancellation Clause SC 896-AOA.

Approval Levels - 5.2.G.1.f

The OA itself is approved at the appropriate level based on the estimated value of orders/releases that will be placed against the OA; however, no approval above that of the Director of Procurement and Logistics will be secured. Approval from DOE is required if the estimated value of all orders/releases exceed \$25 million (see Commitments and Approvals Guideline 10.2, Sections 10.2.4.G.2.b and 10.2.4.G.3). Each order/release, supported by an appropriately approved PR, shall be treated as a discrete procurement action. Approvals (including PAS) shall be obtained for each order/release in accordance with Commitment and Approvals and PAS guidelines.

Basis of Award - 5.2.G.1.g

The OA award may be made by utilizing best value tradeoff methods that may include consideration of:

- low price,
- technical merit, or
- a combination of the two.

Multiple OAs may be awarded for the same requirement(s) in order to ensure adequate sources of supply and to promote competition. (See Guideline 3.1 - Best Value Source Selection/Commercial-Like Practice.)

PAS for OAs - 5.2.G.1.h

The PAS shall include in addition to other required information:

- rationale for forming an OA in lieu of discrete procurements, and
- anticipated benefits of the OA.

Revisions - 5.2.G.1.i

The listing of items or services available for purchase under an OA can be modified only by a revision to the OA itself and not by an individual order. If it is necessary or desirable for an order to include items or services within the general scope of the OA, but not covered by the OA, the OA shall be amended prior to issuance of such order. An order may be amended provided that the revision is within the provisions of the OA. If this is not feasible, a separate contract should be used. Buyer-Made revisions may be made for administrative purposes (see Guideline 4.1).

Administrative Responsibilities - 5.2.G.1.j

Each cognizant SCR shall perform a periodic administrative review of the OAs activities for possible improved future actions to include updating of Ts&Cs, seeking new competition, etc.

The SCR should monitor the level of dollar activity of orders/releases against the OA to ensure that it doesn't exceed the approved dollar threshold of the OA.

Reciprocal Use of OAs - 5.2.G.1.k

The SCR may authorize other DOE Integrated Contractors (ICs) to purchase under an SNL OA, and SNL may be authorized by other ICs to purchase under their OAs. Purchases by SNL or the IC will be made directly with the OA Contractor and not through the IC establishing the OA.

Lockheed Martin Corporate Agreements - 5.2.G.2

The SCR may utilize various Lockheed Martin Corporate (LMC) and Engineering Process Improvement (EPI) Agreements that are available for obtaining discounted pricing. Some of the types of products/services, which can be obtained through these agreements, are: hardware/software, maintenance, and various commodities.

The following process must be utilized in order to access the information and determine whether one of these agreements is available to satisfy SNL's requirements.

<u>Step 1</u>: The SCR receives a Purchase Requisition (PR) describing the requirements needed. The SCR should review the LMC and EPI Agreement listings to determine if the commodity or service is available on one of these agreements.

Step 2: If the SCR identifies an agreement, which may be utilized, the SCR should determine if the agreement has previously been used by SNL and contact identified SCR for history of usage.

Note: Sandia Legal approval is not required for the LMC pricing agreements. However, when utilizing the EPI Agreements, Sandia Legal approval must be obtained.

<u>Step 3</u>: The SCR will then compare pricing with other known pricing sources for the item to determine if it is in SNL's interest to utilize the pricing agreement available on these agreements. If it is determined the pricing for the item is most advantageous from one of the LMC or EPI agreements, the SCR will issue the order/contract with the designated supplier to incorporate these pricing agreements.

Step 4: If an LMC or EPI agreement has not been previously used by SNL, the SCR shall negotiate with the supplier to place an order/contract with the designated supplier.

The SCR shall use SNL's Commercial Ts&Cs (if buying a commercial item as defined in Policy and Guideline 3.2) to issue a contract utilizing one of these agreements. If not a commercial item, the SCR shall use the Fixed Price Ts&Cs. The order/contract shall reference the LMC/EPI Pricing Agreements using SC 117-KOA - Order Placed Under Ordering Agreement, and incorporate SNL Fixed Price or Commercial Ts&Cs. The order/contract should also state that the

LMC/EPI Pricing Agreements take first preference over SNL Ts&Cs.

<u>Step 5</u>: If the SCR, after reviewing the listing of LMC/EPI Agreements, cannot locate the item to be procured under one of the agreements, then the SCR shall proceed with the customary SNL procurement procedures.

The Lockheed Martin Corporate Agreements list may be found in the PG forms area.

Direct Placement of University Proposals Against OA Contracts -5.2.G.3

The following procedure outlines the responsibilities of the Requester and the SCR in administering direct placement of university proposals against OA contracts. If the direct policy is followed, no request for a quote is required. The contract can immediately be placed directly.

The Requester shall be responsible for:

- discussing the scope of work, funding amount, and period of performance with the educational institution;
- securing and reviewing the detailed proposal which must include:
 - statement of ability to perform work as described,
 - a detailed cost proposal which includes the direct labor rate for each individual involved indicated in hours (X hours @ \$XX/hr.), applicable fringe and overhead/indirect rates, and other direct costs such as equipment, supplies, travel, use of university facilities or labs, etc.,
 - a best estimate forecast for monthly accruals for the duration of the work and the completion date,
 - resumes of principal investigator/faculty members involved, and
 - the University Contracts Office approval,
 - determining if the proposal is acceptable, and
 - forwarding acceptable proposal, PR, and SOW to Procurement.

The SCR shall be responsible for:

• verifying the reasonableness of the proposal,

- performing adequate price/cost analysis in accordance with the cost principles and overhead rates applicable to educational institutions,
- negotiating with the educational institution, and
- awarding the contract.

Applicable Clauses - 5.2.G.4

- SC 117-KOA Order Placed Under Ordering Agreement
- SC 801-KOB Order Under Ordering Agreement
- SC 806-OAC Ordering Agreement
- SC 896-AOA Contract Cancellation (OA)

References - 5.2.G.5

- Policy and Guideline 2.2 Contract/Purchase Order Systems
- Policy and Guideline 4.1 Contract Changes
- Policy and Guideline 10.2 Commitments and Approvals
- Policy and Guideline 10.4 Procurement Action Summaries

Send feedback on ideas and information on this page to the Process Expert, Bertie Denman.

